F. No. 467/34/2006-Cus.V
Government of India
Ministry of Finance
Department of Revenue
Central Board of Indirect Taxes & Customs

North Block, New Delhi Dated the 05th February, 2020

To,

All Principal Chief Commissioners/Chief Commissioners of Customs, Principal Directors General/Directors General of Customs, Principal Commissioners/Commissioner of Customs.

Madam/Sir.

Subject: Valuation of second hand machinery -regarding

Representations have been received from the trade regarding Circular No. 25/2015 – Customs dated 15th October, 2015 on valuation of second hand machinery. For this purpose, the circular requires customs to rely upon inspection report either issued at the port of loading by overseas Chartered Engineer or issued upon import by a pre-shipment inspection agency (PSIA) notified by DGFT, or by a chartered engineer empanelled by the Custom House where the DGFT approved PSIAs are not available.

- 2. It has been represented that the PSIAs empanelled by DGFT are insufficient in number leading to delay in clearances. It has also been informed that PSIAs empanelled by DGFT are not qualified for appraising second hand machinery.
- 3. In this regard, DGFT vide O.M. No. 01/93/180/51/AM-16/PC II(B)/E-1500/176 dated 3rd September 2019, has clarified that PSIAs are meant only for certifying that consignments of metal scrap are free of radio-active agents and explosives. The PSIAs are not required to be qualified as engineers. Also, ascertaining the age of a second hand machine is an engineering exercise and can be performed only by a qualified engineer. Thus, certifying the age of machines is beyond the jurisdiction of PSIAs.
- 4. After due consideration of clarification from DGFT and representations made by trade, Board has decided that henceforth for inspection/appraisement of second hand machinery, the following procedure shall be followed:
- 4.1 Where used second hand machinery is sold for export to India and the sale meets all of the requirements set out in Customs Valuation (Determination of Value of Imported Goods) Rules 2007, the price paid or payable for the goods is to be used as the basis for determining the assessable value.

- 4.2 However, it is frequently the case that as part of an arrangement, separate from the contract of sale, the second hand machineries are reconditioned, refurbished, modernized, or otherwise improved prior to their importation into India. In such situations, there is a change in the condition of the goods brought about prior to their importation. Similarly, other costs such pre-shipment inspection, dismantling and crating charges may be incurred by the buyer after the sale of the goods. Costs of all such elements need to be determined for the purpose of arriving at the value under section 14 of the Customs Act. Thus, there may be instances where the requirements of Rule 3 of the Valuation Rules are not met, in which case, the value for imposition of duty must be determined under one of the subsequent methods of valuation applied in sequential order.
- 4.3 In view of the nature of goods, there may be certain difficulties in applying Rule 4 or 5 of the CVR, 2007. These difficulties arise from the fact that the goods being valued are used second hand machinery, and it may be difficult to find data relating to sales of such goods to India, which could be considered identical or similar and meet all the requirements of Rule 4 and 5 of the CVR, 2007.
- 4.4 Similarly, application of Rule 7 of CVR, 2007 where under goods being appraised are valued on the basis of subsequent sales of identical or similar goods in India, may also not be possible because the goods being appraised are imported for use rather than for resale. The difficulty of finding such sales of goods which could be considered identical or similar to the goods being appraised, may preclude the application of this method.
- 4.5 Under Rule 8 of the CVR, 2007, goods are valued using the computed value method which is based, among other things on the cost of production of the goods being appraised plus an amount for profit and general expenses. However, since used capital goods are not manufactured as such, viz, as old and used machinery, it is not possible to calculate assessable value based upon the cost of production.
- 4.6 It follows that in cases where used capital goods cannot be appraised under Rule 3, and where there may be difficulty in applying Rules 4 to 8 of the CVR, 2007, the proper officer may be required to apply the residual method under Rule 9 so as to factor condition, depreciation, refurbishment, charges of disassembly & packing and any expenses incurred by way of pre-shipment inspection agency charges etc.
- 4.7 Given the nature of challenges in computing the value of second hand machinery under Rule 9, and the need to ensure that the approach applied reflects commercial reality and results in a value which is fair, and is arrived through uniform processes by all Custom Houses, it is felt that it is necessary to obtain inspection/appraisement reports from qualified neutral parties.
- 4.8 For this purpose, the Board has decided that Inspection/Appraisement Reports issued by Chartered Engineers, or their equivalent, based in the country of sale of the second hand machinery shall be accepted by all Custom Houses. For the purposes of uniformity, the format in which inspection/appraisement reports shall be prepared by the Chartered Engineer is

annexed to this circular. In the event that an importer does not produce an inspection/appraisement report in the prescribed format from the country of sale, he shall be free to engage the services of any Chartered Engineer from those empanelled by the Custom House of the port of import.

- 4.9 No Custom House shall require any importer to have an inspection/appraisement report of second hand machinery from a particular Chartered Engineer. The importer shall be free to select any chartered engineer, empanelled by the Custom House for the respective class of goods, if so required.
- 5. All the Custom Houses are also hereby advised to empanel Chartered Engineers as per the requirements provided in this Circular immediately for the purpose of valuation of second hand machinery. The applicants must possess qualification for appraisement/inspection of second hand machinery and certified as such by the Institute of Chartered Engineers.
- 5.1 It is also clarified that upon the empanelment of Chartered Engineers by the Custom Houses, the practice of accepting certification from PSIAs for valuation of second hand machinery shall be discontinued. Those Customs Houses who already have empanelled Chartered Engineers for the valuation of second hand machinery may continue with those empanelled engineers as per the terms of the empanelment unless requirements dictate otherwise.
- 5.2 It is also clarified that PSIAs who have the requisite qualifications for being empanelled as a Chartered Engineer for valuation of second hand machinery may make an application to the respective Customs House for consideration of empanelment.
- 6. To sum up, the following guidelines shall be followed:
 - (a) All imports of second hand machinery/used capital goods shall be ordinarily accompanied by an inspection/appraisement report issued by an overseas Chartered Engineer or equivalent, prepared upon examination of the goods at the place of sale.
 - (b) The report of the overseas chartered engineer or equivalent should be as per the Form A annexed to this circular.
 - (c) In the event of the importer failing to procure an overseas report of inspection/appraisement of the goods, he may have the goods inspected by any one of the Chartered Engineers empanelled locally by the respective Custom Houses.
 - (d) In cases where the report is to be prepared by the Chartered Engineers empanelled by Custom Houses, the same shall be in the Form B annexed to this circular.
 - (e) The value declared by the importer shall be examined with respect to the report of the Chartered Engineer. Similarly, the declared value shall be examined with respect to the depreciated value of the goods determined in terms of the circular

No. 493/124/86-Cus VI dated 19/11/1987 and dated 4/1/1988. If such comparison does not create any doubt regarding the declared value of the goods, the same may be appraised under rule 3 of the CVR, 2007. If there are significant differences arising from such comparison, Rule 12 of the CVR, 2007 requires that the proper officer shall seek an explanation from the importer justifying the declared value. The proper officer may then evaluate the evidence put forth by the importer and after giving due consideration to factors such as depreciation, refurbishment or reconditioning (if any), and condition of the goods, determine whether the declared transaction value conforms to Rule 3 of CVR, 2007. Otherwise, the proper officer may proceed to determine the value of the goods, sequentially, in terms of rule 4 to 9.

- Circular No. 25/2015 dated 15th October, 2015 stands superseded with the issue of this circular.
- Clarification, if any, may be sought from the Board.

9. Hindi version follows.

Yours faithfully,

Joint Commissioner (Customs)

Form A

(Refer Para 6 (b) of Circular No.07/2020-Customs dated 05th February 2020)

[On the letter head of the Chartered Engineer/Firm or an equivalent entity in the country of sale]

			/firm) as per the de	tails given below.		_ issued b
/We ha	ive visually in	nspected the second	hand machinery/cap	oital goods and certify t	he following:	
a)	Country o	f Inspection				
		nspection				
		spection				
		f inspection (in hour				
b)	Details of	seller:				
	(i)	Name:				
	(ii)	Address:				
	(iii)					
	(iv)	E-mail				
	(v)	Status: Actual user				
c)	Details of	Importer:				
	(i)	Name:				
	(ii)					
	(iii)		Code No			
d)						
uj	Details of t	he goods				
u)	(i)	Name of Manufac	cturer of the machi ple machines or a p	ne (v	with address/count	ry/tel/website, i
u)	(i)	Name of Manufacuble; in case of multi	cturer of the machi ple machines or a p acture of machinery	lant, details may be pro	with address/count wided in a separate	ry/tel/website, i
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u)	(i) availa (ii) (iii) (pleas (iv) (v) (vi) (vii) (viii) (In ca	Name of Manufacture in case of multivate in case of multivate in case of multivate in case of multivate and in the case of the manufacture in the case on the case of the case	ple machines or a p acture of machinery of the manufacture tograph) chine avoice of the machine currency the the original sale of f machinery and exp inspected are second	lant, details may be proceed and the is available? Date of Involution of the machinery, proceed lifespan:	the machine:	(please enclose
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	(x) If yes, have these been carried out at the expense of the seller or by the purchaser or a third party?
	(xi) Are there invoices to indicate the cost thereof: YES/NO (please enclose relevant invoices)
	(xii) If No, then estimated cost thereof
	(xiii) Please briefly describe the nature of repairs and/or refurbishment:
	(xiv) Are there any charges incurred / to be incurred by the purchaser, for dismantling, packing and transporting the machinery to the port of export? If yes, pl indicate the charges
	(xv) Any catalogues / documentation of the machine are available? If yes, please provide the details and copies.
e) The	following means/aids/technical references material have been used for inspecting the goods:
	(i)
	(ii)
	(iii)
3. I/We hereby dec	clare that the particulars and statements made in this certificate are true and correct.
Date	Signature
Seal of the	Name of the Inspecting Person/Inspector
Inspecting	Designation
Agency	Address (Office)
	E-mail Address
	Phone Number

Instructions:

- 1. This certificate shall be presented before Indian Customs by the importer of the second hand machine (s) as a part of the import declaration under Customs Act, 1962, which is a legal declaration.
- 2. The Chartered Engineer/Chartered Valuer/ Qualified Expert must enclose a copy of the certificate issued by a national body which qualifies him to perform such appraisement/inspection.
- 3. The photograph of the Chartered Engineer/ Chartered Valuer/ Qualified Expert shall be affixed to this report.

Form B

(Refer Pare 6 (d) of Circular No.07/2020-Customs dated 05th February 2020)

[On the letter Head of the Chartered Engineer/firm if inspection report is issued in India]

1.	COVCICU	(name under invoi	of charter	ed engineer) her	eby certify that I have ca	arried out an inspection of the used machinery (name of co) as per the details given
	below.					
2.	l/We ha	ve visually in	spected the	e second hand m	achinery/capital goods ar	d certify the following:
	a)	Place of In	spection			
				n (in hours)		
	b)	Details of				
		(i)	Name:			
		(ii)				
		(iii)			No.	
	c)	Details of				
		(i) availa	Name o	f Manufacturer e of multiple ma	of the machine_ chines or a plant, details	(with address/country/tel/website, if may be provided in a separate sheet)
		(ii)		he manufacture		
		(iii) (pleas	Serial no se also encl	o./ ID No. or the	ne manufacturer's plate	affixed on the machine:
		(iv)		on of Machine		
		(v)	Whether	original invoice	relating to the machine is	available?
		(vi) copy)		luecu	nrency Date of	Invoice (please enclose
		(vii)	If no, plea	ase estimate the	original sale price of the	machinery:
		(viii)			inery and expected lifest	
		wheth	se the good er "such sp Policy 2	pares have at leas	eted are second hand sp st 80% residual life of or	ares of capital goods, it should be certified iginal spare") Refer: Para 2.31 of the Foreign
		necess	sary.)			y; multiple photographs may be taken, if
		(ix) YES/I	Has any No	reconditioning	or repairs been carried	out immediately preceding this inspection:
		(X) party?	If yes, ha	ve these been ca	arried out at the expense	of the seller or by the purchaser or a third
		(xi)	Are there	invoices to indic	ate the cost thereof: YES	/NO (please enclose relevant invoices)
		(xii)	If No, the	n estimated cost	thereof	
		(xiii)	Please brie	efly describe the	nature of repairs and/or i	refurbishment:
		(xiv) machin	Were any nery to the	charges incurre port of export? I	ed by the purchaser, for f yes, please indicate the	dismantling, packing and transporting the charges
		(xv) and co	Is/are any pies.	catalogues/docu	mentation of the machine	e available? If yes, please provide the details

i.	eans/aids/technical reference material have been used for inspecting
ii.	
iii.	
We hereby declare that the	particulars and statements made in this certificate are true and correct.
	Signature
	Signature
Seal of the	Name of the Inspecting Person/Inspector
Seal of the Inspecting	Name of the Inspecting Person/Inspector
Seal of the	Name of the Inspecting Person/Inspector Designation Address (Office)
Seal of the Inspecting	Name of the Inspecting Person/Inspector

Instructions:

- 1. This certificate shall be presented before Indian Customs by the importer of the second hand machine (s) as a part of the import declaration under Customs Act, 1962, which is a legal declaration.
- 2. The Chartered Engineer must enclose a copy of the certificate issued by the institute of Chartered Engineers, which qualifies him to perform such appraisement/inspection.
- 3. Please attach copy of Customs House letter authorising you/your firm as an empanelled chartered engineer.